



### **INTRODUCTIONS**

Resel Melville ILO Project Coordinator Regional Initiative December 2022















SECRETARIA DE TRABALHO





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# KEY INTERNATIONAL LABOUR STANDARDS FOR LABOUR INSPECTION

# The ILO Declaration on Fundamental Principles and Rights at Work

(Adopted at the 86th Session of the International Labour Conference (1998) and amended at the 110th Session (2022)

- All Members have an obligation to respect, to promote and to realize ...the principles concerning the fundamental rights, namely:
- (a) freedom of association and the effective recognition of the right to collective bargaining;
- (b) the elimination of all forms of forced or compulsory labour;
- (c) the effective abolition of **child labour**;
- (d) the elimination of **discrimination** in respect of employment and occupation; and
- (e) a safe and healthy working environment.

# THE LABOUR INSPECTION CONVENTION, 1947 ILO Convention No. 81

### Article 3 (1) The functions of the system of labour inspection shall be:

- (a) ...enforcement of the legal provisions relating to conditions of work and the protection of workers..., such as provisions relating to hours, wages, safety, health and welfare, the employment of children and young persons, and other connected matters,
- (b) to **supply technical information and advice to employers and workers** concerning the most effective means of **complying** with the legal provisions;
- (c) to **bring to the notice of the competent authority defects or abuses** not specifically covered by existing legal provisions.

**Article 5:**The competent authority shall make appropriate **arrangements to promote**:

- (a) effective co-operation between the inspection services and other Government services and public or private institutions engaged in similar activities; and
- (b) collaboration between officials of the labour inspectorate and employers and workers or their organisations

# THE LABOUR INSPECTION CONVENTION, 1947 ILO Convention No. 81

### Article 12 and Article 13 Labour inspectors ...shall be empowered:

- To enter workplaces liable to inspection (freely and without previous notice
- To interrogate employer or staff on issues relating to application of legal provisions
- To take steps aimed at remedying defects which they have reasonable cause to believe constitutes a threat to the health or safety of workers
- To appeal to a judicial for administrative authority to have orders made for the initiation of measures with immediate executory force.

### Labour Inspection Recommendation, 1947 (No. 81)

- Preventive duties of Labour inspection
- Collaboration with employers and workers on OSH
- Guidelines on content for Annual Labour inspections.

### RELEVANT ILO CONVENTIONS/STANDARDS ON LABOUR INSPECTION AND LABOUR ADMINISTRATION

- Labour Inspection (Agriculture)
   Convention, 1969 (No. 129)
- R133 Labour Inspection (Agriculture) Recommendation, 1969 (No. 133)
- Labour Inspection (Seafarers)
   Convention (No. 178)
   \*\*Subsequently revised by the Maritime Labour
   Convention, 2000

- Protocol to the Labour Inspection Convention, 1947 (P081)
- Occupational Safety and Health Recommendation, 1981 (No. 164)
- R082 Labour Inspection (Mining and Transport) Recommendation, 1947 (No. 82)



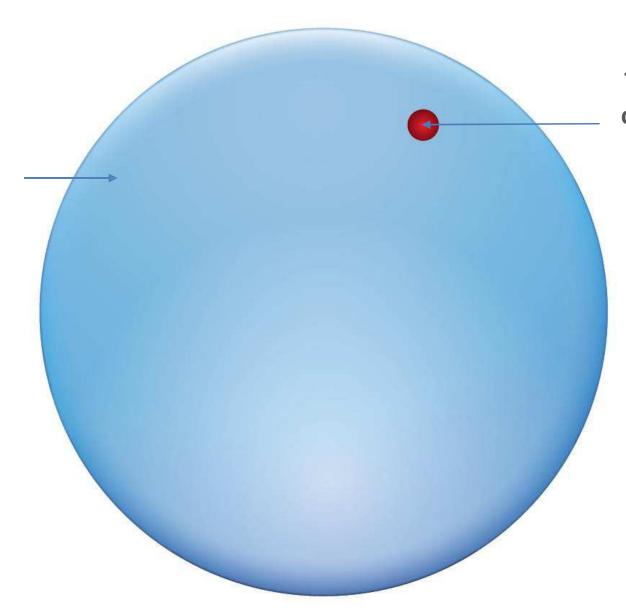
### What can you do with a paper clip?



### **Traditional Enforcement Model**



Total number of workplaces liable to inspection.



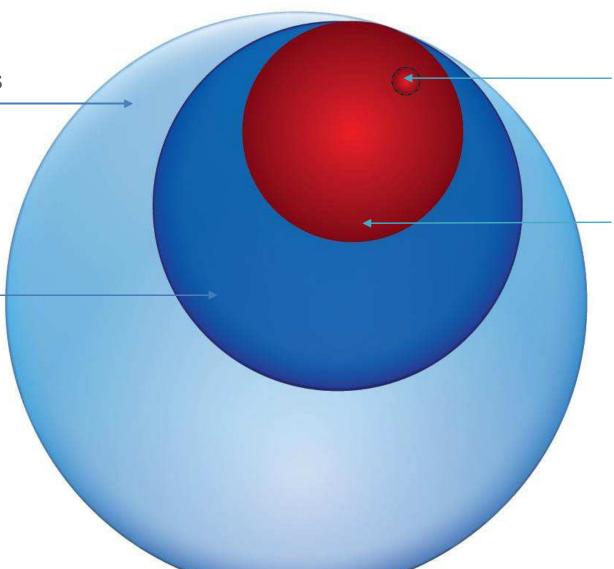
Total number of workplaces inspected.

### Strategic Compliance Model



Total number of workplaces liable to inspection.

Total number of workplaces prioritized for strategic compliance interventions.



Total number of workplaces inspected.

Total number of workplaces impacted by strategic compliance interventions.





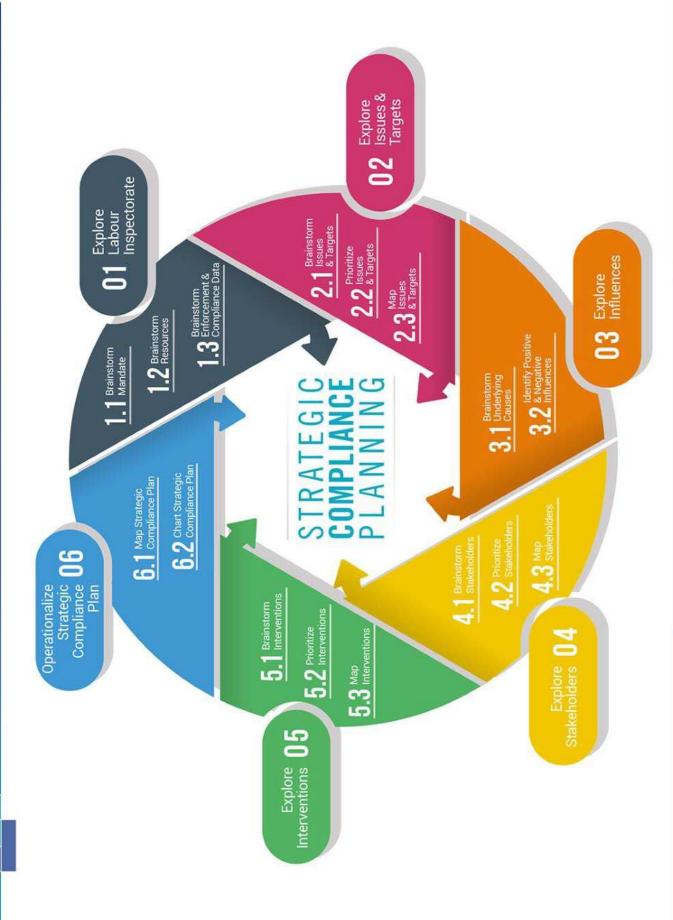
### **Traditional Enforcement Model vs Strategic Compliance Model**



	Traditional Enforcement Model	Strategic Compliance Model
Aim	Enforcement	Enforcement + Compliance
Approach	Reactive (often complaint driven) and routine	Proactive (labour inspectorate driven), targeted, and tailored based on a diagnosis of the causes of non-compliance
Interventions	Enforcement Education Communication	Enforcement Education Communication Political Systemic
Stakeholders	Workers and their organizations Employers and their organizations	Workers and their organizations Employers and their organizations Government entities Non-governmental entities () Any and all others who can and should influence compliance
Implementer(s)	Labour Inspectorate	Labour Inspectorate + Stakeholders
Performance Measures	Effective and efficient enforcement	Effective and efficient enforcement and sustained compliance



# Strategic of the control of the cont



### Step 1





**Explore** Labour Inspectorate

### **Brainstorm Mandate**



### Legal:

• Obligations derived from laws, regulations, and case law.





### **Policy (Internal):**

• Expectations derived from inspection plans, work plans, and performance indicators.

### **Political (External):**

• Expectations derived from public agendas of the administration and political asks of stakeholders.



### **Brainstorm Resources**



### **Operational:**

• Powers held by the labour inspectorate such as administrative/criminal penalties, closure of workplaces suspension/revocation of licenses, and improvement notices with the force of law.



### **Human:**

 Number of labour inspectors, existence of inspectors with specialized skills (specialists in OSH, industrial relations, gender, HIV/AIDS), and existence of support, communication, and education staff.

### **Financial:**

 Available budget to transport inspectors to worksite visits, develop communication campaigns, and conduct internal or external training.

### **Technological:**

 Electronic case management systems, applications, webpage/social media accounts, specialized equipment for OSH (e.g. noise meters).

### **Physical:**

• Meeting rooms, vehicles, office supplies, call/reception centres, personal protective equipment.

### **Information:**

 Interagency information sharing arrangements with other public agencies, information awareness materials, and contact lists for stakeholders (e.g. media, non-governmental entities, workers' and employers organizations, and counterparts in other public agencies).



### **Brainstorm Enforcement & Compliance Data**





### **Enforcement Data:**

 Quantitative information about enforcement derived from internal sources such as number and types of complaints, inspections, infractions, and sanctions.

### **Compliance Data:**

 Qualitative information about compliance derived from external sources such as studies or reports by third-parties (e.g. media, academics, and workers' and employers' groups).



### **ILO: Chatbot Caficultura Mexicana**



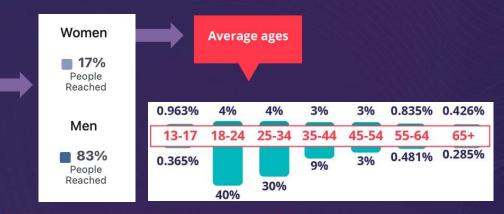


### **About Facebook Page Hosting the Chatbot**

TRABAJO DECENTE
en la
Caficultura
MEXICANA



Insights	See A
<b>Last 28 days</b> : Jan 20 - Feb	16 ▼
People Reached	312,377 *551%
Post Engagements	<b>4,108</b>
Page Likes	241



Prioritized Municipalities



City	People reach
Oaxaca de Juárez, Oaxaca	35,753
Tuxtla Gutiérrez, Chiapas	14,981
Xalapa, Veracruz	10,498
Veracruz, México	7,996
Córdoba, Veracruz	7,478
Tapachula, Chiapas	6,866
Orizaba, Veracruz	5,936
Coatzacoalcos, Veracruz	5,232
San Cristóbal de las Casas	4,927
Comitan, Chiapas	3,745











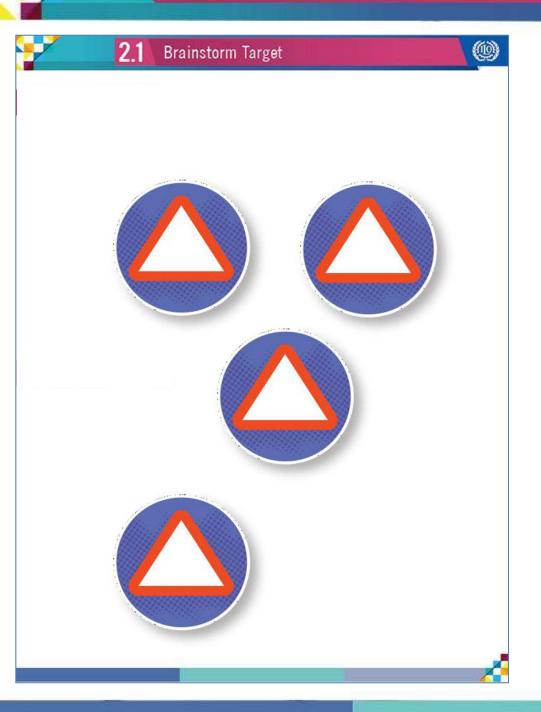






### **Brainstorm Targets**





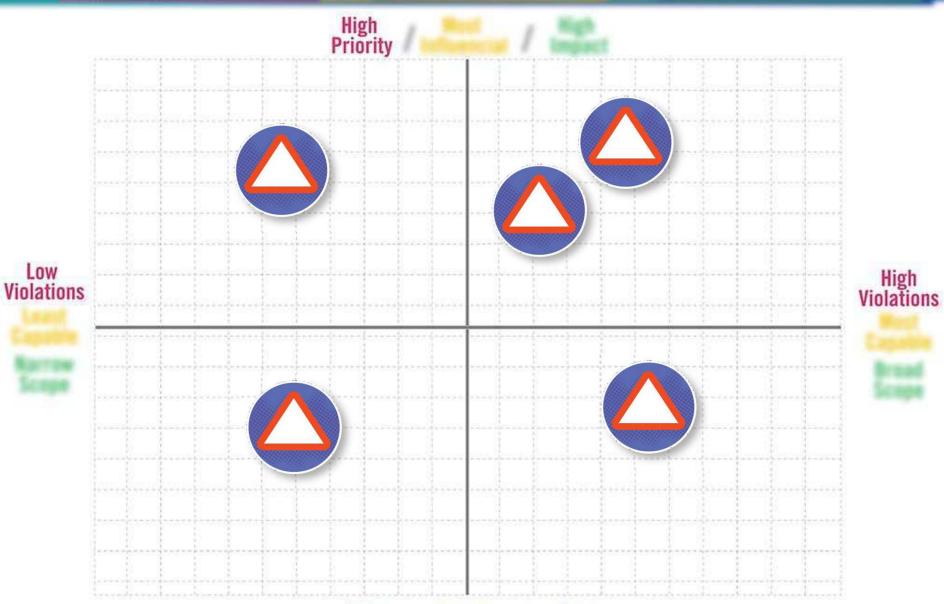
### Targets:

 Employers and worksites in priority regions, sectors, or business models (areas of greatest concern based on mandate and compliance data).

### **Prioritize Targets**



2.2 Priority / Compliance Matrix

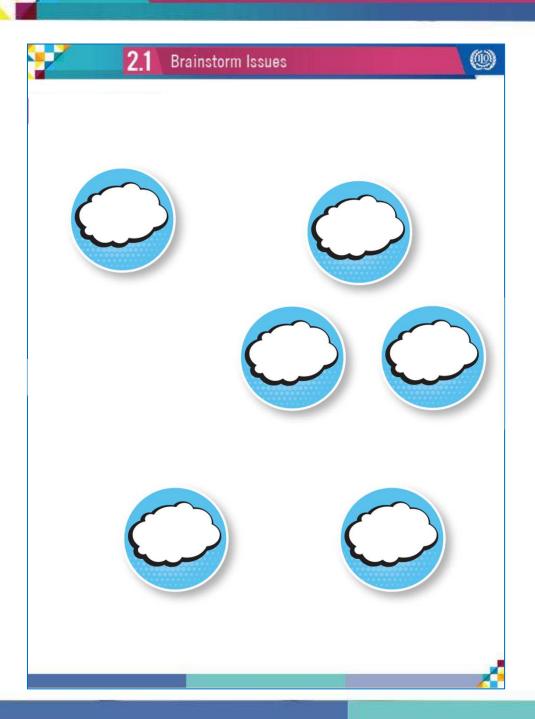


Low Priority



### **Brainstorm Issues**





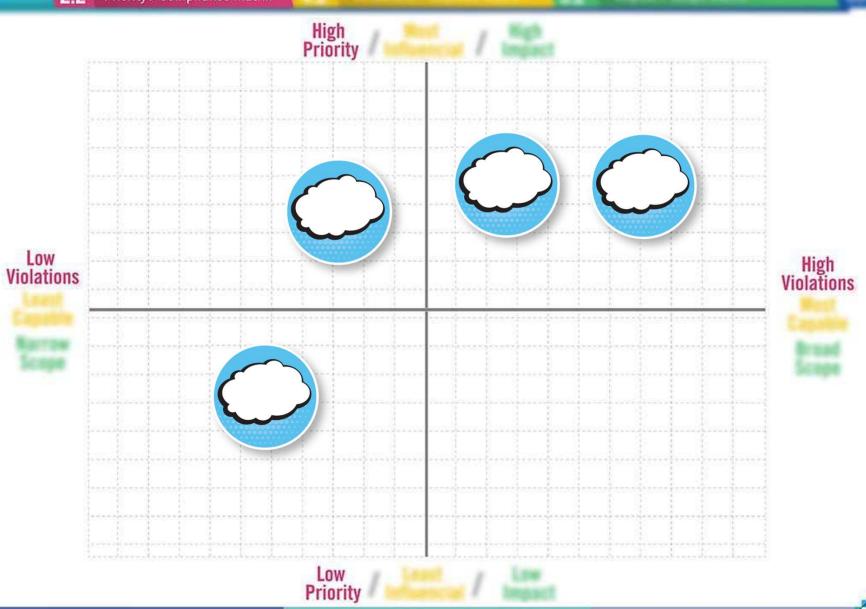
### **Issues:**

- Priority legal provisions enforceable by the labour inspectorate.
- areas of greatest concern based on mandate and compliance datarelating to conditions of work and protection of workers while engaged in their work

### **Prioritize Issues**



2.2 Priority / Compliance Matrix



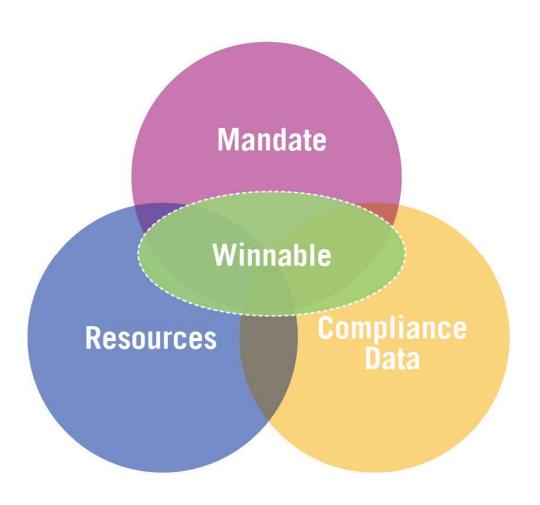
### **Prioritize Issues & Targets**





2.2 Venn of Success







### Step 3





# **Explore**Influences



### **Brainstorm Compliance Influences**



Just as a doctor must diagnose the cause or causes of an illness before prescribing a treatment ...

... the Labour Inspectorate must diagnose influences of compliance and non-compliance before prescribing a compliance intervention.





### **Brainstorm Compliance Influences**



### Why do enterprises comply?

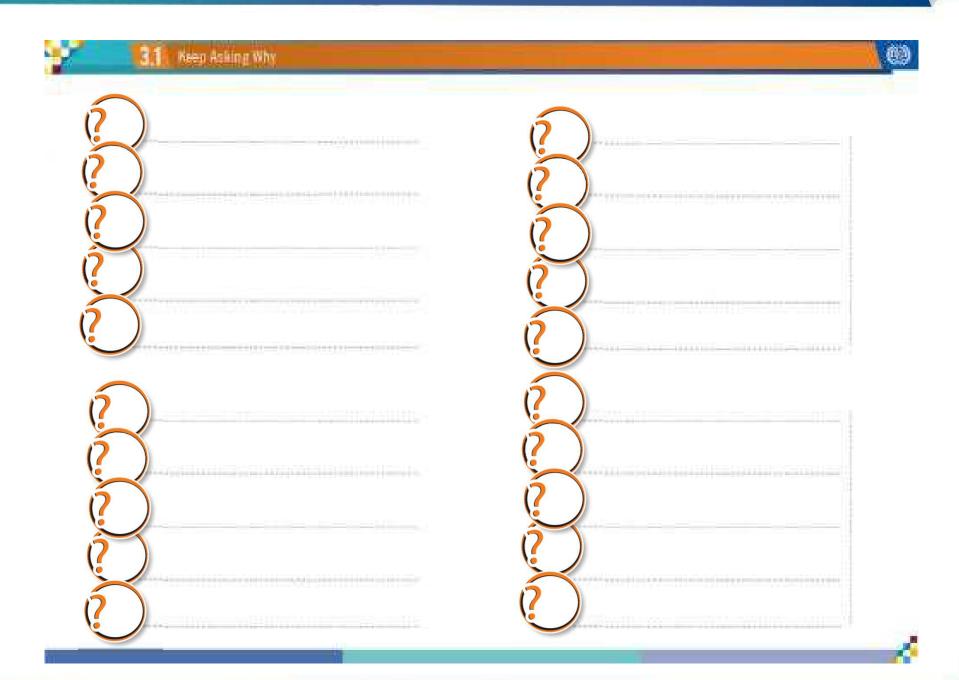
 What influences have a positive impact on compliance?

# Why don't enterprises comply?

 What influences have a negative impact on compliance?

### **Keep Asking Why**















### **Brainstorm Compliance Stakeholders**



## Why do enterprises comply?

 Who wields or could wield the influence?

# Why don't enterprises comply?

 Who wields or could wield the influence?

### **Brainstorm Stakeholders**



### **Workers and their Organizations:**

• Enterprise unions, sectoral unions, federations, confederations, guilds.



### **Non Governmental Organizations:**

• Community groups, women's groups, issue specific group (environment, vulnerable populations, rights based).



### Media:

• Traditional media (radio, TV, internet) and social media (Facebook, Twitter).

### **Employers and their Organizations:**

 Chamber of commerce, national or international sectoral/industry groups, owners, key management personal.



### **Government Entities**

• Tax, social protection, environmental protection, licensing, and export authorities.



### (...):

 International organizations (WTO, World Bank, ILO, OECD), private compliance initiatives, certifiers, sources of raw materials, providers of services, buyers of end products, stakeholders, investors, lenders, political/community connections, and any other entity that does not fit in the other categories.

### Verifica tu Chamba/Verifica tu Contratista





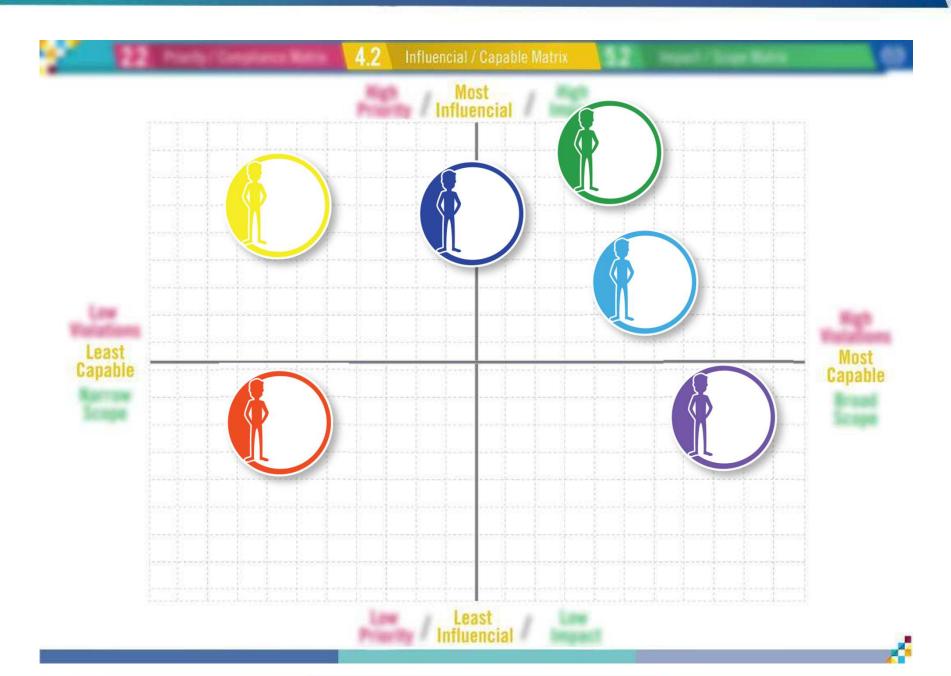






### **Prioritize Compliance Interventions**





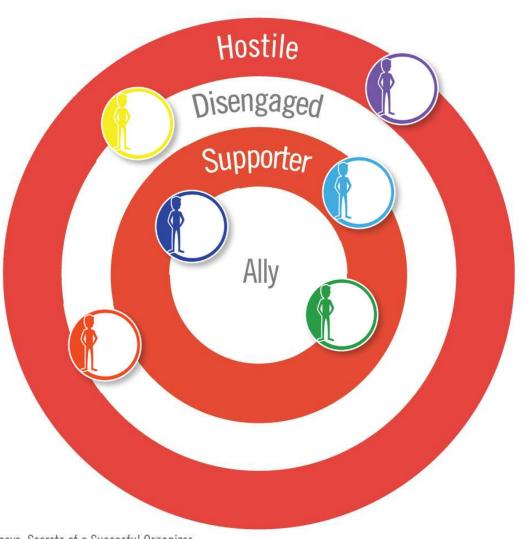
### **Prioritize Compliance Interventions**







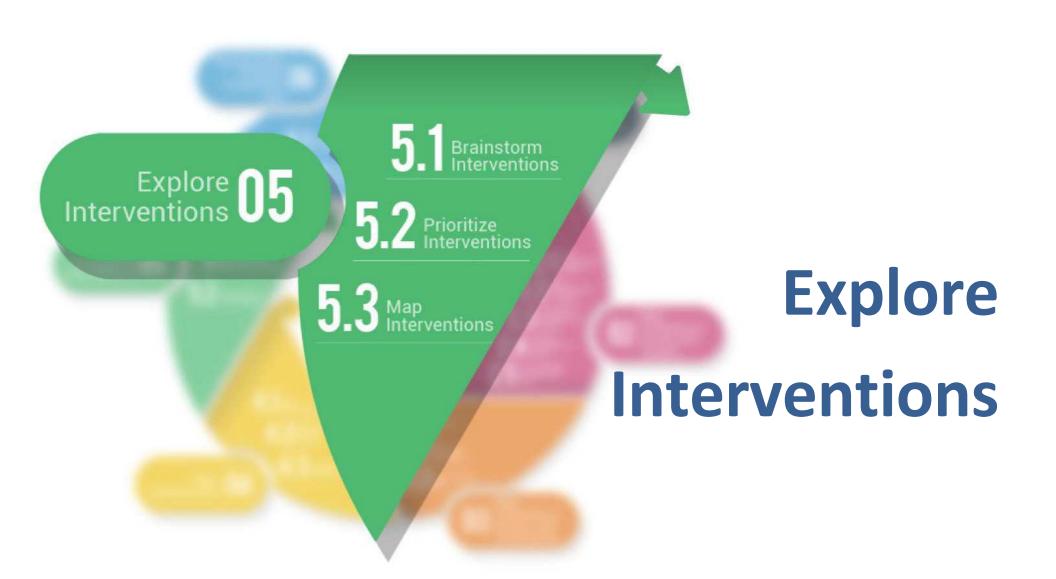




\* Adapted from Aim For the Bullseye, Secrets of a Sucessful Organizer

### Step 5







### **Brainstorm Compliance Interventions**



### Why do enterprises comply?

- How can positive influences be enhanced?
- What positive influences could be added?

# Why don't enterprises comply?

 How can negative influences de diminished or eliminated?



### **Brainstorm Compliance Interventions**



### **Enforcement:**

 Enforcement actions through government enforcement agencies: Administrative/criminal penalties, workplace closures, suspension/revocation permits/licenses, written improvement notices with force of law...

### **Education:**

• Education actions: Training (in person or online), on the spot advice/guidance...

### **Communication:**

 Awareness raising actions: Social/traditional media campaigns, name and shame/name and acclaim campaigns...



### **Systemic:**

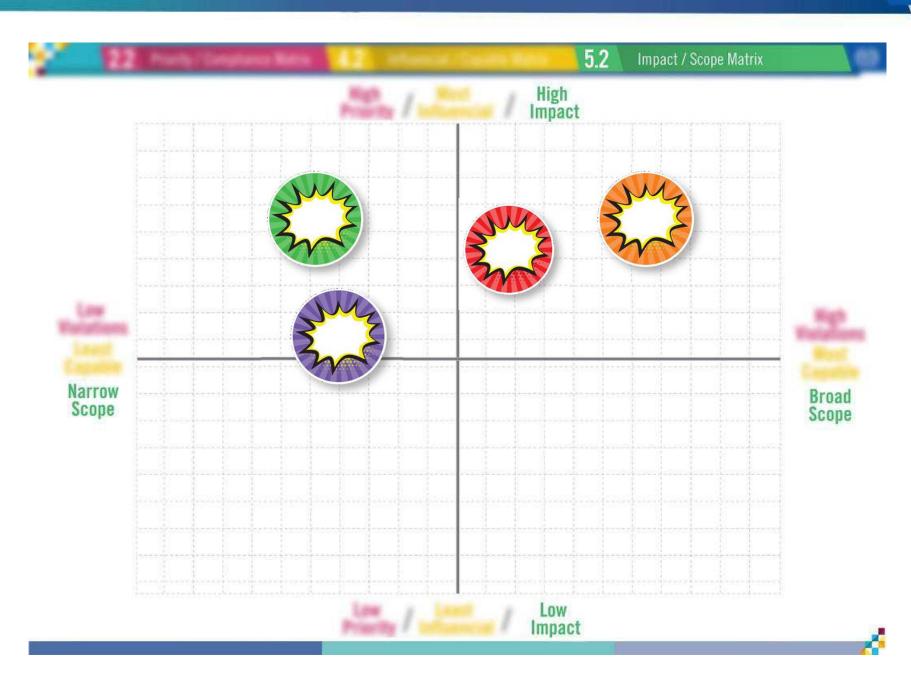
 Legal/procedural/policy change actions: Amendments to labour inspection guidelines or standard operating procedures, creation/expansion of barriers or access to permits/license, public procurement, legal interpretations, law reform...

### **Political:**

 Behavioural nudge actions: Leveraging access to private certification schemes. corporate social responsibility initiatives, due diligence programs, membership to exclusive associations/clubs, access to influencers (actors, sports stars, politicians)...

### **Prioritize Compliance Interventions**







### Step 6



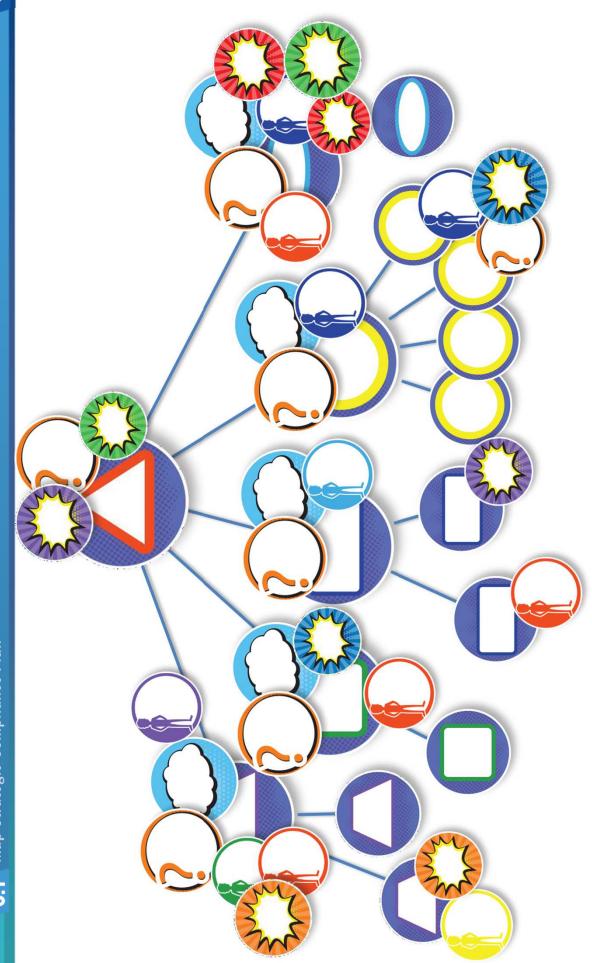


Operationalize
Strategic

**Compliance Plan** 

6.1 Map Strategic Compliance Plan

6.2 Chart Strategic Compliance Plan







Resources

Stakeholders

Intervention

**Target** 





Influences









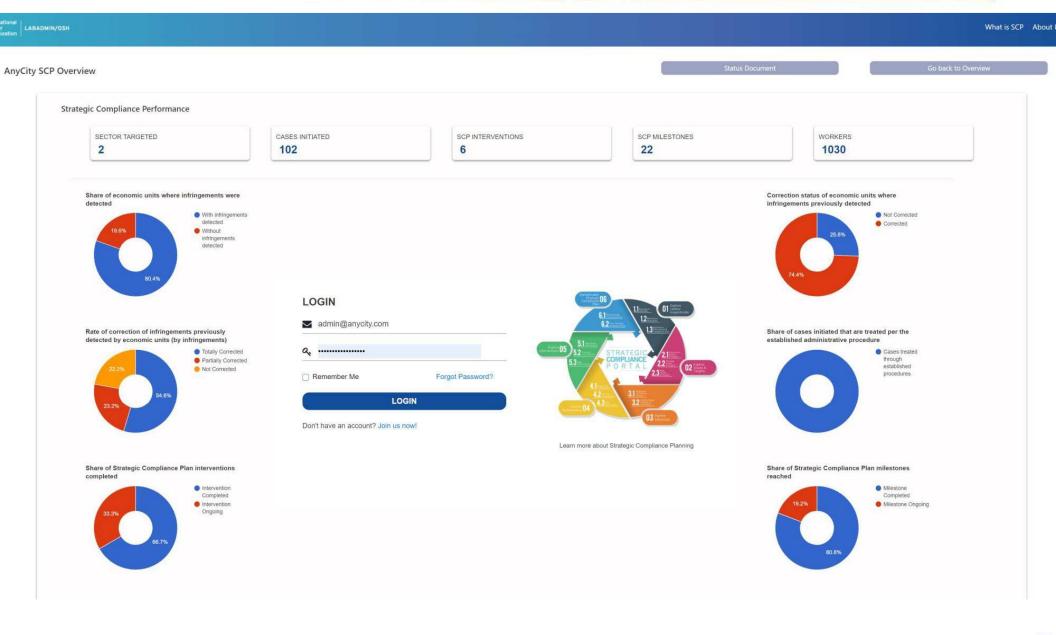






### Strategic Compliance Portal (SCPortal)







# Thank you!